



# Discussion: "Profit Shifting" - Liu, Schmidt-Eisenlohr, and Guo - Flaaen

### National Tax Association Annual Conference November 9, 2017 Dhammika Dharmapala University of Chicago Law School

# Outline

### Summary: Two thorough and thoughtful papers

- Use high-dimensional FEs to address identification issues
- Plus quasi-experiments:
  - UK tax reform in 2009
  - US AJCA/HIA in 2004

<u>Comments</u>: Empirical analysis is generally convincing; focus on broader conceptual questions:

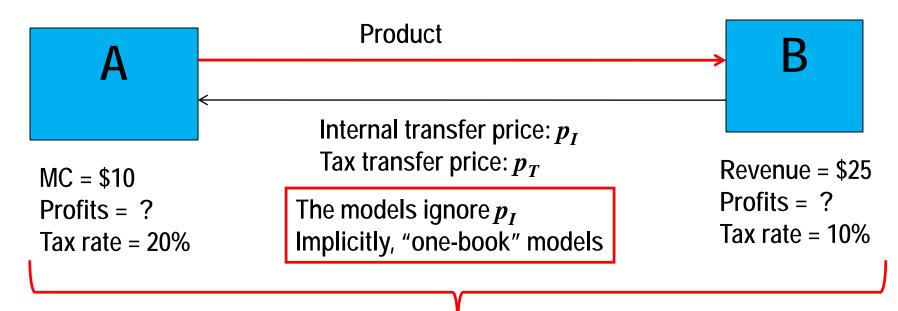
- Efficiency costs of transfer "mispricing"
- Is the ALP the appropriate counterfactual?

# Some Specific Questions: Flaaen

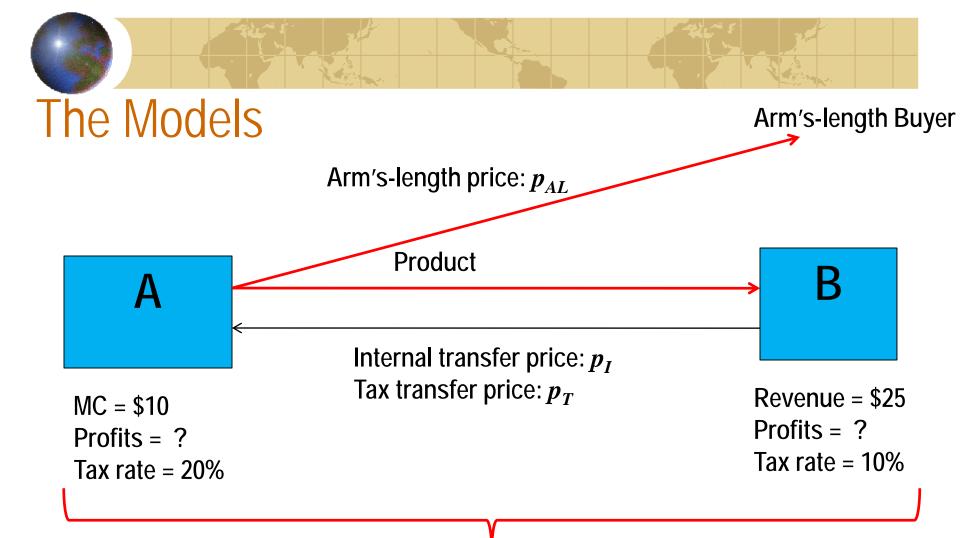
- AJCA: PRE constraint on round-tripping?
  - Limit on qualifying repatriations related to the amount designated as PRE in 2003
- Why a -ive effect for foreign-owned US affiliates (p. 20)?
  - "Competition" with US-owned firms not convincing if the latter used repatriations primarily for share repurchases
- How does magnitude compare to Bradley (2016)?
  - "Modest" round-tripping effect
- Hartman (1985) model is less relevant when passive investments are feasible (Weichenrieder, 1996) 3

### The Models

Data question: Why do these data sources (HMRC and LFTDD) record  $p_T$  rather than  $p_I$ ? Not obvious that they would do so – how do we know this?



Distortions: "One-book" model  $\rightarrow$  inefficient choices by managers (Elitzur and Mintz, 1996; Haufler and Schjelderup, 2000) But,  $p_T$  affects managers' decisions even when  $p_I$  and  $p_T$  can be "decoupled" (as  $p_T$  affects after-tax cash flows) - e.g. Baldenius, Melumad and Rechelstein, 2004



Why do the *same* firms engage in both related-party and arm's-length sales of the *same* products in the *same* years to the *same* country?

- OLI framework: might suggest that only one of these would be optimal
- Is this a very special setting? Can we generalize from it?

# Efficiency Costs of Transfer "Mispricing"

#### What are the efficiency costs?

- = (Revenue Loss)\*( $\lambda$  1), where  $\lambda$  = MCPF?
- Misallocation of talent to tax planning?

#### Mismeasurement of trade flows:

- Does this matter?
- Welfare consequences?

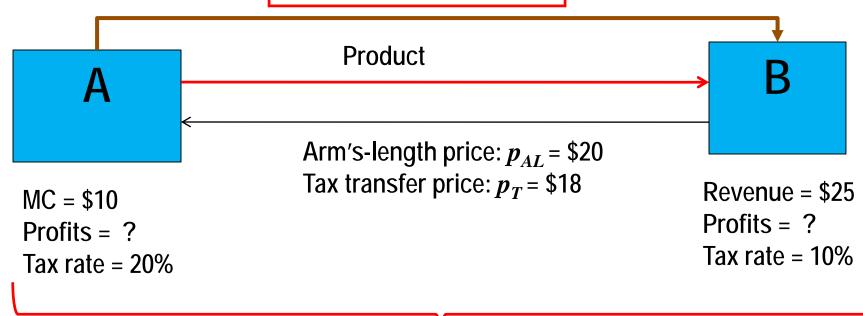
## Counterfactual

#### Both papers use the ALP as the counterfactual

- The ALP is important because of its role in tax law and transfer pricing regulation
- ALP → counterfactual is that taxes are unchanged while MNC affiliates transact at arm's length
  - Relevant for some purposes
    - e.g. prohibiting cross-border investment
- But, the usual counterfactual in public finance is to imagine that taxes do not exist while holding everything else (including ownership structure) fixed
  - Should  $p_I$  be the counterfactual? (Desai and Dharmapala, 2011)

## Legal Counterfactual: ALP

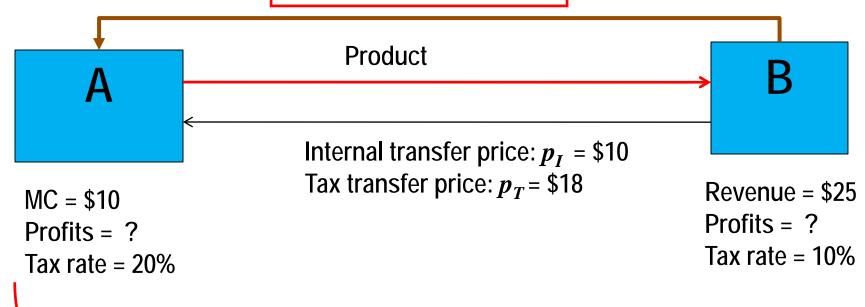
\$2/unit shifted from A to B



Conventional story: using ALP as the counterfactual  $\rightarrow$  transfer "mispricing" leads to profit shifting to the low-tax jurisdiction

# Economic Counterfactual: $p_I$

\$8/unit shifted from B to A



Alternative story: the counterfactual (absent taxes and transfer pricing regulations) is the internal price, which in a wide range of cases is  $p_I = MC$  (Hirshleifer, 1956). Using this counterfactual  $\rightarrow$  taxes and transfer pricing regulations entail profit shifting to the high-tax jurisdiction