

ANNUAL CONFERENCE ON TAXATION

SPONSORED BY

WELCOME

NATIONAL TAX

ASSOCIATION

NATIONAL TAX

HOTEL SCHROEDER
MILWAUKEE, WISCONSIN

NOVEMBER 11-15 1963



THE COVER PICTURE

The Milwaukee City Hall in the triangle formed by East Wells, North Water and North Market Streets and East Kilbourn Avenue dominates the skyline east of the Milwaukee River. Although only nine stories high its 350 foot tower is capped by a 40 foot flagpole on which the colors are always flown. It was built in the 1890's and is regarded as a classic of Flemish Renaissance architecture. A modern Municipal Building was built across Market Street in 1959.

The ten-ton bell in the tower struck the hours and half-hours until 1925 when it was silenced because the booming was thought to be damaging the structure. It is now rung only once a year on the morning of the Fourth of July. On the side of the bell is inscribed a verse which to this day is the watchword of good government in Milwaukee:

When I sound the hour of day From this grand and lofty steeple, Deem it a reminder, pray, To be honest with the people.

During the Conference the tower will carry an illuminated welcome to the Association.

56th Annual Conference On Taxation

Sponsored by the

NATIONAL TAX ASSOCIATION

HOTEL SCHROEDER

Milwaukee, Wisconsin

November 11-15, 1963

GENERAL INVITATION

The conference sessions are open, and the public is cordially invited to take part in the discussions following the formal papers to the extent that available time permits and in accordance with the conference rules.

Anyone may take part in the discussion of resolutions submitted for conference action but the voting is confined to members of the National Tax Association and official delegates appointed by chief executives of states, possessions and provinces.

A \$10.00 registration fee will be charged for persons attending the conference, but wives and children will be registered without charge.

All sessions will be informal.

MONDAY, NOVEMBER 11

2:00 to REGISTRATION (4th Floor Foyer)
9:00 P.M.

7:00 P.M. BUFFET DINNER (Crystal Ballroom)
(5th Floor)

A German-style Buffet, Dancing

TUESDAY, NOVEMBER 12

8:00 A.M. BREAKFAST FOR CONFERENCE SPEAKERS
AND SESSION CHAIRMEN (English Room)

9:30 to
9:45 A.M. SPECIAL MEETING OF NATIONAL TAX
ASSOCIATION (Crystal Ballroom)
(5th Floor)
C. Emory Glander, President, N.T.A.,
presiding

9:45 to 12:00 M. FIRST GENERAL CONFERENCE SESSION (Crystal Ballroom)

C. Emory Glander, President, presiding Invocation

The Very Rev. Edward J. O'Donnell, S.J. Chancellor, Marquette University

Welcome to Milwaukee

Hon. Henry W. Maier, Mayor City of Milwaukee

Response
Otis W. Livingston, Past President, N.T.A.

Organization of the Conference
FEDERAL TAXES AND THE ECONOMY
Hon. Henry S. Reuss, Member U. S. House
of Representatives from Wisconsin
Member of Joint Economic Committee

Member of Joint Economic Committee
Hon. Thomas B. Curtis, Member U. S. House
of Representatives from Missouri
Member of House Ways and Means Committee and Joint Economic Committee

12:30 to 2:00 P.M.

FIRST CONFERENCE LUNCHEON
(Crystal Ballroom)
C. Emory Glander, President, presiding

Invocation Rabbi Jay R. Brickman, Congregation Sinai

Address
Hon. John W. Reynolds, Governor of Wis-

2:30 P.M. Ladies' Entertainment

consin

An afternoon at the Milwaukee Art Center War Memorial Building on the Lake Front

2:30 to 5:00 P.M. CONCURRENT CONFERENCE SESSIONS

FEDERAL TAX REFORM (Loraine Room) (Lobby Floor) Richard W. Nelson, Director, Research Division, Internal Revenue Service, presiding

Tuesday, November 12, (Continued)

Tax Reform as an Economic Factor
Harvey E. Brazer, Professor of Economics
University of Michigan

Distribution of Reductions between Individuals and Corporations

Norman Ture, National Bureau of Economic Research

The Practitioner's Viewpoint

Paul D. Seghers, Certified Public Accountant New York City

Depletion in the Oil Industry
Arthur V. Harris, Tax Department, Gulf Oil
Corporation, Pittsburgh

II

RELATIONSHIP OF FEDERAL, STATE AND LOCAL TAXING JURISDICTIONS

(Pere Marquette Room) (5th Floor)

L. Laszlo Ecker-Racz, Assistant Director, Advisory Commission on Intergovernmental Relations, presiding

A Report of Progress and Plans of the Advisory Commission on Intergovernmental Relations

Hon. Arthur Naftalin, Mayor of Minneapolis and Member of the Advisory Commission

Federal and State Cooperative Plans in the Use of Electronic Data Processing

The Federal Viewpoint

William Smith, Assistant Commissioner Planning and Research, Internal Revenue Service

Federal-State Coordination of EDP
James S. Currie, Assistant Treasurer, Carolina Power and Light Company

Some Reflections of a Corporate Taxpayer on the Preparation of State and Federal Reports

George N. Armstrong, Assistant Treasurer Stocks and Bonds Division, American Telephone and Telegraph Company

III

UNEMPLOYMENT COMPENSATION—BENE-FIT FINANCING, STATE SOLVENCY AND IMPLICATIONS OF EXTENDED BENEFITS (East Room) (5th Floor)

Paul A. Raushenbush, Director, Wisconsin
Unemployment Compensation Department
presiding

The Federal Viewpoint

William Norwood, Director, Unemployment Insurance Service, U. S. Department of Labor

The Problem of the States

Jacob R. Cohen, Commissioner, Unemployment Compensation, State of Illinois

Tuesday, November 12, (Continued)

The Aims of Labor in This Area
Raymond Munts, Assistant Director, Social
Security Department, AFL-CIO

As Industry Sees It

Russell Hibbard, Director, Unemployment
and Workmen's Compensation, General
Motors Corporation

WEDNESDAY, NOVEMBER 13

9:30 to SEC

SECOND GENERAL CONFERENCE SESSION (Crystal Ballroom) (5th Floor)

C. Emory Glander, President, presiding

PROBLEMS IN FINANCING STATE AND LOCAL GOVERNMENTS

Financing for Industrial Development
Joe Floyd, Drexel Research Professor and
Professor of Finance, University of North
Carolina

Facing State-Local Financial Problems

Norman N. Gill, Executive Director, Citizens' Governmental Research Bureau and Research Director, Milwaukee Development Group

The Role of State Tax Policy Commissions
Robert J. Pitchell, Legislative Assistant to
U. S. Senator Birch Bayh and former
Director, Indiana Commission on State Tax
Policy

12:00 to 1:30 P.M. SECOND CONFERENCE LUNCHEON

(Crystal Ballroom) Harold M. Groves, Vice President, N.T.A.

Invocation

presiding

Ray W. Honeywell, Minister, Kenwood Methodist Church

President's Address
C. Emory Glander, President, N.T.A.

2:30 to 5:00 P.M. CONCURRENT CONFERENCE SESSIONS

IV

CURRENT PROBLEM AREAS IN FEDERAL (East Room) (5th Floor)

Arch Ely, Executive Director, Public Expenditure Survey of Wisconsin, presiding

Taxation of Foreign Income
Richard C. Munsche, Secretary and Tax
Manager, Coca-Cola Export Corporation

New Depreciation Guidelines
Henry J. Dohrmann, Assistant Treasurer, Celanese Corporation of America

Income Taxation and Business Mergers
Walter A. Slowinski, Attorney, Baker, McKenzie and Hightower, Washington, D. C.

Wednesday, November 13 (Continued)

Accounting Methods for Tax Purposes William J. Steinmetz, General Manager, Tax Department, American Can Company, New York City

CURRENT PROBLEMS IN STATE TAXATION

(Crystal Ballroom) (5th Floor)

Wisconsin Department of George Corning, Taxation, presiding

Disallowance by States of the 7% Investment Credit

Dowdle, Jr., Tax Manager and John W. Assistant Secretary, R. J. Reynolds Tobacco Company

One Area of Agreement-A Uniform Alloca-

tion Formula
Carl W. Brieske, Assistant Treasurer, The
Kroger Company

A Questionable Source of Revenue—Indirect Taxation of the Federal Government

Karl E. Wolf, Staff Counsel, Office of the General Counsel, Philoo Corporation

The Wisconsin State Tax Dilemma
Arthur P. Becker, Professor of Economics
University of Wisconsin, Milwaukee

RESEARCH STUDIES IN TAXATION AND (Parlor A) FINANCE

(4th Floor)

William G. Herzel, Director of Research Kentucky Department of Revenue, presiding

Important Studies in Federal Taxation

C. Lowell Harriss, Professor of Economics Columbia University

Indiana Fiscal Policy-Revision, Reform and Reconstruction

James A. Papke, Professor of Economics Purdue University

State Support for Education

Selma J. Mushkin, Economic Consultant, U.S. Dept. of Health, Education and Welfare

Nebraska-Taxes in Transition

Harold F. McClelland, Dean of the Faculty Claremont Men's College

VII

FINANCING LOCAL GOVERNMENT

C. K. Alexander, Vice President, Research Services, Wisconsin Taxpayers Alliance presiding

(Pere Marquette Room) (5th Floor)

Wednesday, November 13 (Continued)

Limitations of the Property Tax

Mabel Walker, Executive Director, Tax Institute of America

Financing Government in a Metropolitan Area Seymour Sacks, Professor of Economics, Syracuse University

Suggested Framework to Alleviate State-Local Fiscal Dilemma

Leo Cohen, Professor of Economics, University of Southern Illinois

Detroit's First Year's Experience with the City Income Tax

Alfred M. Pelham, Controller, City of Detroit

5:30 P.M. Buses Leave Hotel for DINNER AND ENTERTAINMENT

(Ladies and gentlemen registered at Conference will be guests of Allen-Bradley Company)

THURSDAY, NOVEMBER 14

9:00 to ANNUAL MEETING OF NATIONAL TAX (Crystal Ballroom) (5th Floor)

C. Emory Glander, President, presiding

Treasurer's Report

Donald C. Miller, Illinois

Treasurer

Nominating Committee Report
Stanley J. Bowers, Ohio

Chairman

Amendments to the By-Laws

REPORTS OF STUDY COMMITTEES

Bank Taxation

Myron M. Zizzamia, New York Chairman

Cost of Tax Compliance and Administration

Aaron K. Neeld, New Jersey Chairman

Federal Excise Taxation

Clarence Heer, North Carolina Chairman

Intergovernmental Fiscal Relations

Alfred G. Buehler, Pennsylvania Chairman

Interstate Allocation of Business Taxes

Fred L. Cox, Georgia Chairman

Model Property Tax Assessment and Equalization Methods

Arthur D. Lynn, Jr., Ohio Chairman

To Determine Appropriate NTA Research Projects

Stanley J. Bowers, Ohio Chairman

Thursday, November 14 (Continued)

11:00 A.M. THIRD GENERAL CONFERENCE SESSION

(Crystal Ballroom) (5th Floor)

C. Emory Glander, presiding

Stimulation of Investment and Consumption Through Income Tax Reduction

Dan Throop Smith, Professor of Finance Graduate School of Business Administration, Harvard University, and former Deputy to The Secretary of the Treasury; also President of the Tax Institute of America

11:45 A.M. Report of the Conference Resolutions Committee

2:30 P.M. ENTERTAINMENT

(Provided by Local Arrangement Committee)

6:30 to RECEPTION 7:30 P.M.

(East Room)
(Fifth Floor)

7:30 P.M.

ANNUAL BANQUET (Crystal Ballroom)

(5th Floor)

C. Emory Glander, President, presiding

Invocation

Rev. H. A. Neuberger, Pastor, Covenant Lutheran Church

REMARKS

Hon. Henry W. Maier, Mayor of Milwaukee Hon. John A. Gronouski, Postmaster General of the United States

DANCING

FRIDAY, NOVEMBER 15

9:30 A.M. to 12:00 M. FOURTH GENERAL CONFERENCE SESSION
(Crystal Ballroom)
(5th Floor)

PROBLEMS IN THE TAXATION OF REAL AND PERSONAL PROPERTY

A. L. Fordemwalt, Assistant Treasurer, Panhandle Eastern Pipe Line Company, presiding

Results on the 1962 Census of Governments
Jacob M. Jaffe, Senior Analyst, Advisory
Commission on Intergovernment Relations

A Taxpayer Looks at the Property Tax Today John Barnes, Assistant Secretary and Tax Counsel, Michigan Wisconsin Pipe Line Company

Railroad Ad Valorem Taxation—A Current Appraisal

J. C. Kenady, Land and Tax Commissioner, Great Northern Railway Company

Equalization of the Property Tax and Equity
Alan H. Smith, College of Business Administration, Marquette University

CONFERENCE COMMITTEES PROGRAM

GENERAL CHAIRMAN CLARENCE W. LOCK, Michigan

VICE CHAIRMEN

ROBERT S. FORD, Michigan LAURENS WILLIAMS, Washington, D. C.

MEMBERS

C. K. ALEXANDER	Wisconsin
PAUL E. ALYEA	
CHARLES F. CONLON	Illinois
PETER G. DIRR	New York
L. LASZLO ECKER-RACZ	Washington, D. C.
ARCH ELY	Wisconsin
KENNETH W. GEMMILL	Pennsylvania
JEROME R. HELLERSTEIN	New York
R. L. HENDRICKS	Ohio
WILLIAM A. JOHNSON	North Carolina
	Michigan
JAMES W. MARTIN	Kentucky
RICHARD W. NELSON	Washington, D. C.
PAUL E. O'BRIEN	
IRA J. PALESTIN	New York
DIXWELL L. PIERCE	
DAN T. SMITH	Massachusetts
STANLEY WARD	Texas

LOCAL ARRANGEMENTS

HONORARY CHAIRMAN

HENRY W. MAIER, Mayor of Milwaukee

HONORARY CO-CHAIRMEN

MARTIN W. SCHREIBER, President The Common Council
JAMES J. MORTIER, Chairman
Finance Committee Milwaukee Common Council
JOHN E. KALUPA, City Comptroller Milwaukee
JOSEPH J. KRUEGER, City Treasurer Milwaukee
JOHN J. FLEMING, City Attorney Milwaukee
HARRY M. HARDER
Assistant State Tax Commissioner Wisconsin

GENERAL CHAIRMAN

THOMAS A. BYRNE, Tax Commissioner City of Milwaukee

ASSISTANT GENERAL CHAIRMEN

SHEPARD A. MAGIDSON
Executive Secretary to the Mayor of Milwaukee
RAY MARKEY, City Clerk Milwaukee
JOHN J. DOLAN, Vice President (retired), Milwaukee Gas
Light Co., and Trustee, Police Annuity & Pension Board
MRS. VICTORIA VUKOVICH
SecretaryLocal Arrangements Committee
ROBERT A. EWENS
Executive Vice President Wisconsin Manufacturers' Assn.

Conference Committees (Continued)

NORMAN GILL
Executive Director, Citizens' Governmental Research Bureau
JOHN D. HOGAN
Staff Economist Northwestern Mutual Life Insurance Co.
GEORGE H. ERBACH
Deputy Tax Commissioner
MARVIN E. BOUCHA, Chief Appraiser City of Milwaukee
FRANCIS I. JENDUSA, Chief Assessor City of Milwaukee
EDWARD J. COUZENS
Supervising Review Appraiser City of Milwaukee
FREDERICK W. SUITS, Administrative Assistant,
Tax Commissioner's Office
GEORGE K. ROLLER, JR., Director, State of Florida Intangible
Tax Department, 1962 Conference Chairman, ex-officio
The property of the state of th

ASSOCIATION STUDY COMMITTEES

BANK TAXATION

COST OF TAX COMPLIANCE AND ADMINISTRATION

AARON K. NEELD, Chairman	New Jersey
JAMES S. CURRIE	North Carolina
L. L. ECKER-RACZ	Virginia
CHESTER M. EDELMANN	New York
ARCH ELY	Wisconsin
WALTER L. KIDD	New York
ARTHUR D. LYNN, JR.	Ohio
EDWARD J. NOTSKE	Washington
CHESTER B. POND	

FEDERAL EXCISE TAXATION

CLARENCE HEER, Chairman North Care JOHN F. DUE	
L. A. GROTEWOHL III CLAUDE W. HUPP Kent	
WALTER L. KIDD New L. C. METZGER New	

INTERGOVERNMENTAL FISCAL RELATIONS

ALFRED G. BUEHLER, Chairman	Pennsylvania
STANLEY J. BOWERS	Ohio
M. L. BOYDSTON	Illinois
M. P. BROGAN	
CHARLES F. CONLON	
WILLIAM F. CONNELLY	Connecticut
JOHN DANE, JR.	Massachusets
ROBERT S. FORD	Michigan
L. C. HOLT	Virginia
M. M. KASSELL	New York

Association Study Committees (Continued)

WALTER L. KIDD		New York
MARTIN LAUTERBACK	Н	lowa
CLARENCE W. LOCK	(Michigan
	١	
LOUIS J. SCHNEIDER	, JR	Ohio
	1 Sout	

INTERSTATE ALLOCATION OF BUSINESS TAXES

FRED L. COX, Chairman JOHN J. CAMPBELL	California
FRANCIS S. CASSIDY	New York
E. M. ELKIN	Pennsylvania
DOUGLAS FARIS	
HAROLD M. GROVES	Wisconsin
JEROME R. HELLERSTEIN	New York
WILLIAM G. HERZEL	Kentucky
PAUL M. HOLT	
WILLIAM KINGSLEY	. New Jersey
JAMES E. LARSON	
C. Z. MOORE	Texas
CHARLES S. SELIGMAN	. Pennsylvania
M. CLYDE SHEAFFER	. Pennsylvania
JOHN A. VORDERMAN	

MODEL PROPERTY TAX ASSESSMENT AND EQUALIZATION METHODS

Ohio
Georgia
Wisconsin
New Jersey
Illinois
North Carolina
Michigan
Pennsylvania
Wisconsin
New Jersey
Ohio
Texas
Louisiana
California

TO DETERMINE APPROPRIATE NTA RESEARCH PROJECTS

STANLEY J. BOWERS, Chairman	Ohio
H. KENNETH ALLEN	. Illinois
J. L. REUTHER	Missouri
LOUIS SCHREIBER	
LAWRENCE E. THOMPSON Massa	

NOMINATING COMMITTEE

STANLEY J. BOWERS, Chairman		Ohio
WILLIAM F. CONNELLY		ticut
JOHN F. DUE	III	inois
LOUIS SCHREIBER	Dela	ware
R. H. WATERMAN	Mis	souri

PRESIDENTS OF THE NATIONAL TAX ASSOCIATION

*Allen Ripley Foote, Ohio	1907-1913
*E. R. A. Seligman, New York	1913-1915
*Samuel T. Howe, Kansas	1915-1917
*Charles J. Bullock, Massachusets	1917-1919
*Nils P. Haugen, Wisconsin	1919-1920
*Zenas W. Bliss, Rhode Island	1920-1921
*Samuel Lord, Minnesota	1921-1922
*Thomas S. Adams, Connecticut	1922-1923
*William Bailey, Utah	1923-1924
*Thomas W. Page, Virginia	1924-1925
*George Vaughn, Arkansas	1925-1926
*Joseph S. Matthews, New Hampshire	1926-1927
Harley L. Lutz, California	1927-1928
*Mark Graves, New York	1928-1929
Fred R. Fairchild, Connecticut	1929-1930
*Classes Cmith Vancas	1930-1931
Clarence Smith, Kansas *Robert M. Haig, New York	1931-1932
*Franklin S. Edmonds, Pennsylvania	1932-1933
*Alfred E. Holcomb, New York	1933-1934
*Henry F. Long, Massachusetts	1934-1935
	1935-1936
*Philip Zoercher, Indiana	
*Oscar Leser, Maryland	1936-1937
Simeon E, Leland, Illinois	1937-1938
*Alfred H. Stone, Mississippi	1938-1939
*Charles W. Gerstenberg, New York	1939-1940
*A. J. Maxwell, North Carolina	1940-1941
*Seth T. Cole, New York	1941-1942
*Walter G. Query, South Carolina	1942-1943
Roy G. Blakey, Minnesota	1943-1944
Dixwell L. Pierce, California	1944-1946
James W. Martin, Kentucky	1946-1947
George W. Mitchell, Illinois	1947-1948
Carl S. Shoup, New York	1948-1949
G. Howard Spaeth, Minnesota	1949-1950
William A. Sutherland, Washington, D.C.	1950-1951
Alfred G. Buehler, Pennsylvania	1951-1952
H. Clyde Reeves, Kentucky	1952-1953
John L. Connolly, Minnesota	1953-1954
Robert S. Ford, Michigan	1954-1955
William F. Connelly, Connecticut	1955-1956
J. L. Reuther, Missouri	1956-1957
H. Kenneth Allen, Illinois	1957-1958
Stanley J. Bowers, Ohio	1958-1959
Walter W. Walsh, New York	1959-1960
Paul E. Alyea, Alabama	1960-1961
Otis W. Livingston, South Carolina	1961-1962
C. Emory Glander, Ohio	1962-1963
*Deceased.	

HONORARY MEMBERS OF THE NATIONAL TAX ASSOCIATION

Roy G. Blakey	California
Robert J. Eby	Florida
Fred R. Fairchild	Connecticut
*Oscar Leser	Maryland
Harley L. Lutz	New Jersey
James W. Martin	Kentucky
*Joseph S. Matthews New	· Hampshire
*Lawson Purdy	New York
Martin Saxe	
*D1	

OFFICERS

of Chicago

EXECUTIVE COMMITTEE

The listed officers ex-officio, the two presidents who have last held office, fifteen elected members and two honorary members

EX-PRESIDENTS

OTIS W. LIVINGSTON
South Carolina Tax Commission, Columbia
PAUL E. ALYEA
University of Alabama, Tuscaloosa

ELECTED MEMBERS

JESSE V. BURKHEAD, Syracuse University, New York
ROGER A. FREEMAN, The Hoover Institution, Stanford University, Stanford
ROLLAND F. HATFIELD, Minnesota Department of Taxation,

St. Paul

LEONARD E. KUST, Westinghouse Electric Corporation, Pittsburgh CLARENCE W. LOCK, Michigan Department of Revenue,

Lansing

ALLEN D. MANVEL, Bureau of Census, Washington, D. C. JOSEPH H. MURPHY, Department of Taxation and Finance, Albany

B. U. RATCHFORD, Federal Reserve Bank of Richmond
C. J. RILEY, Illinois Central System, Chicago (retired)
WILLIAM D. ROSS, Louisiana State University, Baton Rouge
JOHN F. TARRANT, Connecticut Tax Department, Hartford
LAWRENCE E. THOMPSON, Harvard University, Boston
JOHN A. YORDERMAN, Texaco Inc., Houston (retired)
DONALD O. WRIGHT, Attorney, Minneapolis
MYRON M. ZIZZAMIA, First National City Bank, New York

HONORARY MEMBERS

PHILIP T. CLARK, Comptroller of Revenue, Province of Ontario, Toronto (retired)

CLAUDE M. ISBISTER, Department of Finance, Ottawa

EDITOR OF THE JOURNAL

LAWRENCE E. THOMPSON
Harvard Graduate School of Business Administration

EXECUTIVE DIRECTOR

WALTER J. KRESS 905 Payne-Shoemaker Building, Harrisburg, Pennsylvania

NOTES

ROOM NUMBERS