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*Program*  
of the  
**FORTY-SECOND  
ANNUAL CONFERENCE  
ON TAXATION**

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Hotel Statler  
Boston, Massachusetts

**September 19-22, 1949**

**GENERAL INVITATION**

The Conference sessions are open and the public is cordially invited to take part in the discussions following the formal papers, to the extent that available time permits and in accordance with the Conference rules.

Anyone may take part in the discussion of resolutions submitted for Conference action, but the voting is confined to official delegates.

Sponsored by  
the  
**National Tax Association**



Except as otherwise specified, all sessions will be held at the Hotel Statler in Boston.

## SUNDAY, SEPTEMBER 18

12:00 M. to 5:00 P. M.—SIGHT-SEEING TOUR OF BOSTON AND ENVIRONS

5:00 to 8:00 P. M.—REGISTRATION (Mezzanine)  
RECEPTION (Georgian Room)

## MONDAY, SEPTEMBER 19

9:00 to 9:30 A. M.—REGISTRATION (Mezzanine)

9:30 to 12:00 M.—FIRST GENERAL SESSION (Georgian Room)

### ORGANIZATION OF THE CONFERENCE AND SELECTION OF THE COMMITTEE ON NOMINATIONS

Carl Shoup, President of the National Tax Association, presiding

### ADDRESS OF WELCOME

Henry F. Long, Commissioner of Corporations and Taxation, Massachusetts

### EFFECTS OF FEDERAL TAXATION ON BUSINESS: THE BUSINESS VIEWPOINT

Chairman: William H. Stauffer, Director of Research, Virginia State Chamber of Commerce

### Present Federal Income Tax Practice Penalizes New and Small Businesses

Paul T. Norton, Jr., Vice-President and Treasurer, The Case Crane & Kilbourne Jacobs Company, Columbus, Ohio, and Associate Editor, Manufacturers Record

### The Business View of the Effects of Federal Taxation

Clarence D. Laylin, Attorney, Eagleson & Laylin, Columbus, Ohio; formerly Professor of Law, The Ohio State University

### Tax Treatment of Executives' Compensation

Leo A. Diamond, Attorney, Chadbourne, Wallace, Parke & Whiteside, New York; formerly Special Assistant to the Chief Counsel, Bureau of Internal Revenue

12:00 M.—BOAT RIDE UP THE CHARLES RIVER TO HARVARD UNIVERSITY

12:30 to 2:00 P. M.—BUFFET LUNCHEON (Harvard Graduate School of Business Administration)

Chairman: President Carl Shoup

### ADDRESS OF WELCOME

Dean Donald K. David, Graduate School of Business Administration, Harvard University

## MONDAY, SEPTEMBER 19 (Continued)

2:30 to 5:00 P. M.—SECOND GENERAL SESSION (Harvard Graduate School of Business Administration)

### EFFECTS OF FEDERAL TAXATION ON BUSINESS: PROGRESS REPORTS ON AN ACADEMIC RESEARCH PROJECT

Chairman: Dan Throop Smith, Professor of Finance, Graduate School of Business Administration, Harvard University

### Effects of Federal Taxation on Individual Savings and Investment Policies

Lawrence Thompson, Harvard University

### Effects of Federal Taxation on Corporation Compensation and Retirement Plans

Challis A. Hall, Assistant Professor of Economics, Yale University

### Effects of Federal Taxation on Corporate Financial Policy

Dan Throop Smith, Harvard University

### Effects of Federal Taxation on Inventory Accounting and Policies

J. Keith Butters, Assistant Professor, Graduate School of Business Administration, Harvard University

### General Discussion

### REPORT OF COMMITTEE ON INTEGRATION OF PAY-ROLL AND WITHHELD INCOME TAXES

E. Gordon Keith, Associate Professor, Wharton School of Finance and Commerce, University of Pennsylvania

8:00 to 10:30 P. M.—FIRST ROUND TABLE (Parlor A)

### TRENDS IN TAXATION AND FINANCE

Chairman: I. M. Labovitz, U. S. Bureau of the Budget

### Federal Taxation and Expenditures Since 1920

Kenyon E. Poole, Professor of Economics, Northwestern University

### Recent Trends in State and Local Taxation and Finance

Fred Bennion, Executive Director, Colorado Public Expenditure Council

### Techniques in Computing the Geographical Incidence of Federal, State and Local Taxes

Raymond E. Manning, Senior Specialist in Tax and Fiscal Policy, Legislative Reference Service, Library of Congress

### The Magnitude of Recent Changes

Allen D. Manvel, Chief, Governments Division, U. S. Bureau of the Census

### General Discussion



## MONDAY, SEPTEMBER 19 (Continued)

8:00 to 10:30 P. M.—SECOND ROUND TABLE (Parlor B)

### REPORTING OF WITHHOLDING TAXES

Chairman: E. Gordon Keith, Associate Professor, Wharton School of Finance and Commerce, University of Pennsylvania

### Panel Discussion

Joseph L. Fay, Assistant Director, Bureau of Old Age and Survivors Insurance, Social Security Administration  
William Wandel, Bureau of Employment Security, Social Security Administration  
Paul H. Mayer, Bureau of Internal Revenue, New York

### General Discussion

8:00 to 10:30 P. M.—THIRD ROUND TABLE (Parlor C)

### INTERNATIONAL TAX PROBLEMS

Chairman: Walter W. Heller, Associate Professor of Economics, School of Business Administration, University of Minnesota

### A Realistic Approach to International Tax Problems

Henry S. Bloch, Deputy Director, Fiscal Division, United Nations

### Tax Stimulants for Foreign Investments

L. L. Ecker-Racz, Associate Director, Tax Advisory Staff of the Secretary, U. S. Treasury Department

### General Discussion

## TUESDAY, SEPTEMBER 20

9:30 to 12:00 M. —THIRD GENERAL SESSION

(John Hancock Auditorium)

### EFFECTS OF STATE AND LOCAL TAXATION ON BUSINESS

Chairman: Thomas P. Kearns, Tax Supervisor, American Steel and Wire Company

### What "Doing Business" Means Today

David Fuss, Deputy Attorney General, Pennsylvania

### Effects of Lack of Uniformity in Income Taxes

Mortimer M. Kassell, Deputy Commissioner and Counsel, New York State Department of Taxation and Finance

### Effects of State Income Taxes on Business

Charles P. McKeon, Tax Counsel, The California Company, New Orleans

### Should Rented Property Be Included in the Property Allocation Factor?

C. M. Edelmenn, Assistant Treasurer, H. L. Green Company, Inc., New York

### General Discussion

## TUESDAY, SEPTEMBER 20 (Continued)

2:00 to 5:00 P. M.—FOURTH GENERAL SESSION

(John Hancock Auditorium)

### EFFECTS OF STATE AND LOCAL TAXATION ON BUSINESS (Continued)

Chairman: G. Howard Spaeth, Tax Commissioner, Minnesota

### Effects of Personal Property Taxes on Business

John L. Connolly, Secretary and General Counsel, Minnesota Mining and Manufacturing Company, St. Paul

### Effects of Multiple Local Sales Taxes on Business

Vincent D. Kennedy, Managing Director, California Retailers Association

### Pennsylvania Taxes and Business

E. M. Elkin, General Tax Attorney, Westinghouse Electric Corporation, Pittsburgh

### General Discussion

### REPORT OF COMMITTEE ON TAX SITUUS AND ALLOCATION

Jack R. Miller, Attorney, Rawlings & Miller, Sioux City; formerly Attorney, Office of Chief Counsel, Bureau of Internal Revenue, and Professor of Law, University of Notre Dame

8:00 to 10:30 P. M.—FOURTH ROUND TABLE (Parlor A)

### EQUALIZATION OF PROPERTY VALUES FOR TAX AND REVENUE PURPOSES

Chairman: Thomas G. Bugan, Attorney at Law, Chicago

### The Illinois Program of Equalization

E. L. Maynard, Supervisor, Property Tax Division (Chicago office), Illinois State Department of Revenue

### Operations of the State Tax Equalization Board in Pennsylvania

Walter J. Kress, Member, Pennsylvania State Tax Equalization Board

### A New Multiple-Purpose Equalization Program

Ronald B. Welch, Chief, Division of Research and Statistics, California State Board of Equalization, and Secretary, National Tax Association

### General Discussion

8:00 to 10:30 P. M.—FIFTH ROUND TABLE (Parlor B)

### STATE AND LOCAL TAX ADMINISTRATION I

Chairman: Dixwell L. Pierce, Secretary, California State Board of Equalization

### Auditing New York State Personal Income Tax Returns

Chester B. Pond, Director, Research and Statistics Bureau, New York State Department of Taxation and Finance



## **TUESDAY, SEPTEMBER 20 (Continued)**

### **Administration of the Philadelphia Gross Receipts Tax**

Clarence L. Turner, C.P.A., Turner, Crook & Zebley,  
Philadelphia

### **Financing Municipalities by Income Taxation**

Carl C. Tillman, Commissioner of Taxation, Toledo

### **Highway Taxation and Finance**

George W. Peak, Griffenhagen & Associates, Chicago

Welles A. Gray, Director, State Division, Pennsylvania  
Economy League, Inc.

### **8:00 to 10:30 P. M.—SIXTH ROUND TABLE (Parlor C)**

#### **STATE AND LOCAL TAX ADMINISTRATION II**

Chairman: Ernest H. Johnson, State Tax Assessor, Maine

### **Reporting of Sales and Excise Taxes in the Census of Business 1948**

John W. Field, Statistician, U. S. Bureau of the Census

### **The Sales Tax and Its Effect on State Revenue in Missouri**

G. H. Bates, Director of Revenue, Missouri

### **Province of Quebec Sales and Use Tax Laws**

G. H. Shink, King, Counsel, Comptroller of Provincial  
Revenue, Quebec

### **The Relation of the Administration and the Taxpayer**

Earle S. Smith, Director, Division of Retail Sales and Use  
Tax, Iowa State Tax Commission

### **General Discussion**

## **WEDNESDAY, SEPTEMBER 21**

### **9:30 to 12:00 M. —FIFTH GENERAL SESSION (Imperial Ballroom)**

#### **INTERGOVERNMENTAL PROBLEMS IN TAXATION AND FINANCE**

Chairman: H. Clyde Reeves, Commissioner of Revenue,  
Kentucky

#### **Federal-State Fiscal Problems**

Thomas J. Lynch, General Counsel, U. S. Treasury  
Department

#### **Organizing Cooperative Tax Enforcement**

T. C. Atkeson, Assistant to the Commissioner,  
U. S. Bureau of Internal Revenue

Charles F. Conlon, Executive Director, Federation  
of Tax Administrators, Chicago

## **WEDNESDAY, SEPTEMBER 21 (Continued)**

### **Grants-in-Aid vs. Separate Revenue Sources**

Alfred G. Buehler, Professor, Wharton School of Finance  
and Commerce, University of Pennsylvania

### **General Discussion**

### **7:00 P. M.—CONFERENCE BANQUET (Imperial Ballroom)**

Chairman: Henry F. Long, Commissioner of Corporations  
and Taxation, Massachusetts

### **PRESIDENTIAL ADDRESS**

Carl Shoup, President of the National Tax Association

## **THURSDAY, SEPTEMBER 22**

### **9:30 to 12:00 M. —SIXTH GENERAL SESSION (Ballroom Assembly)**

#### **EFFECTS OF TAXATION ON BUSINESS—RAILROAD VALUATION AND ALLOCATION**

Chairman: Earl H. Browning, Assistant General Tax Agent,  
New York Central System

#### **The Administrator's Viewpoint**

Lynn A. Stiles, Research Supervisor, Illinois State  
Department of Revenue

#### **Effect of Investment Costs as a Criterion of Value**

Charles G. Siegman, General Tax Attorney,  
The Chesapeake and Ohio Railway Company

#### **Effect of Competition on Tax Burden of Railroads**

R. J. Littlefield, General Tax Agent,  
The Pennsylvania Railroad Company

#### **Proper Rate of Capitalization to be applied to Railroad Earnings in the Unit Valuation Process**

Wilbur K. Bush, General Tax Agent, Chicago, Burlington &  
Quincy Railroad Company

### **REPORT OF COMMITTEE ON RESOLUTIONS**

### **12:15 to 1:45 P. M.—CONFERENCE LUNCHEON (Imperial Ballroom)**

#### **REPORT OF COMMITTEE ON THE FEDERAL CORPORATE NET INCOME TAX**

Harold M. Groves, Professor of Economics, University  
of Wisconsin



## THURSDAY, SEPTEMBER 22 (Continued)

2:00 to 2:30 P. M.—BUSINESS MEETING OF THE NATIONAL  
TAX ASSOCIATION (Ballroom Assembly)

2:30 to 5:00 P. M.—SEVENTH GENERAL SESSION  
(Ballroom Assembly)

### BUDGETARY IMPLICATIONS OF THE HOOVER COMMISSION REPORTS

Chairman: George W. Mitchell, Director of Finance, Illinois

### Sharpening the Tools of Fiscal Management

John K. Langum, Vice President, Federal Reserve Bank  
of Chicago

### Painless Economy and the Mythology of Administrative Reorganization

Rowland Egger, Director, Bureau of Public Administration,  
University of Virginia

### General Discussion

### ACTION ON REPORT OF COMMITTEE ON RESOLUTIONS

### ADJOURNMENT OF CONFERENCE

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